

Message Text

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PAGE 01 STATE 107370
ORIGIN OES-07

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SS-15 AID-05 EB-08 SP-02 AGRE-00 NSC-05 SIG-03
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APPROVED BY THE SECRETARY
OES:PMINK
A/AID:JGILLIGAN
S/S:PTARNOFF
EB/ORF/OPF/FFD:CCAVANAUGH (DRAFT)
S/P:HBLANEY
AGR/C:DEHATHAWAY (SUBSTANCE)
NSC:JTUCHMAN

-----066194 271109Z /15

R 270307Z APR 78
FM SECSTATE WASHDC
TO AMEMBASSY KABUL
AMEMBASSY DACCA
AMEMBASSY LA PAZ
AMEMBASSY SANTO DOMINGO
AMEMBASSY QUITO
AMEMBASSY CAIRO
AMEMBASSY ADDIS ABABA
AMEMBASSY ACCRA
AMEMBASSY GUATEMALA
AMEMBASSY CONAKRY
AMEMBASSY GEORGETOWN
AMEMBASSY PORT AU PRINCE
AMEMBASSY TEGUCIGALPA
AMEMBASSY NEW DELHI
AMEMBASSY JAKARTA
AMEMBASSY KINGSTON
AMEMBASSY AMMAN
AMEMBASSY SEOUL
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AMEMBASSY BEIRUT
AMEMBASSY BAMAKO
AMEMBASSY RABAT
AMEMBASSY ISLAMABAD
AMEMBASSY MANILA
AMEMBASSY LISBON
AMEMBASSY DAKAR

AMEMBASSY FREETOWN
AMEMBASSY MOGADISCIO
AMEMBASSY COLOMBO
AMEMBASSY KHARTOUM
AMEMBASSY DAMASCUS
AMEMBASSY DAR ES SALAAM
AMEMBASSY TUNIS
AMEMBASSY KINSHASA
AMEMBASSY LUSAKA
AMEMBASSY LIMA

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FOR THP AMBASSADOR FROM SEC VANCE AND ADMIN GILLIGAN

E.O. 11652: GDS

TAGS: SPOP

SUBJECT: AMBASSADOR'S ROLE IN DEALING WITH PRESSING GLOBAL
PROBLEMS - POPULATION GROWTH AND ADEQUATE FOOD PRODUCTION

REFERENCE: STATE 128220

SUMMARY: YOU ARE REQUESTED TO ESTABLISH AND REPORT ON A
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CONTINUING DIALOGUE WITH HOST COUNTRY LEADERSHIP REGARDING
THE NEED FOR THE NATION TO DEAL MORE EFFECTIVELY WITH
POPULATION/FOOD PROBLEMS IN ORDER TO MEET BASIC NEEDS OF
THE POOR THROUGH SELF-HELP MEASURES AND TO ADVANCE THEIR
OWN PLANS AND ASPIRATIONS FOR ECONOMIC DEVELOPMENT.
END SUMMARY.

1. THE FOLLOWING INSTRUCTIONS ARE BASED UPON THE POLICIES
AND PRIORITIES OF THE CARTER ADMINISTRATION AS ENUNCIATED
BY THE SECRETARY IN RECENT TESTIMONY BEFORE THE SENATE
FOREIGN RELATIONS COMMITTEE AND UPON SECTIONS 103(A) AND
109(A)(10) OF THE AGRICULTURAL TRADE DEVELOPMENT AND
ASSISTANCE ACT OF 1954, AS AMENDED. THE SECRETARY STATED
THAT THE COOPERATION OF THIRD WORLD IS ESSENTIAL IN HELPING
RESOLVE SUCH PRESSING GLOBAL PROBLEMS AS RAPID POPULATION
GROWTH AND INADEQUATE FOOD PRODUCTION. THE PRINCIPAL
PURPOSES OF OUR ASSISTANCE PROGRAMS ARE TO MEET THE BASIC

NEEDS OF POOR PEOPLE IN THE DEVELOPING WORLD AND TO GIVE
THEM A CHANCE TO IMPROVE THEIR STANDARD OF LIVING BY THEIR
OWN EFFORTS. THE ACT OF 1954 REQUIRES CONSIDERATION
OF THE EXTENT TO WHICH A RECIPIENT COUNTRY IS UNDERTAKING

SELF-HELP MEASURES TO INCREASE PER CAPITA PRODUCTION, INCLUDING CARRYING OUT VOLUNTARY PROGRAMS TO CONTROL POPULATION GROWTH. THIS IS CONSISTENT WITH AND REINFORCES NSC APPROVED POLICY CONCERNING THE AMBASSADOR'S ROLE IN MAKING MORE EFFECTIVE USE OF OUR FOOD ASSISTANCE IN STIMULATING COUNTRIES TO DEAL MORE EFFECTIVELY WITH THEIR POPULATION/FOOD PROBLEMS.

2. WE BELIEVE IT IS NECESSARY TO FOCUS HOST COUNTRIES' ATTENTION ON THIS ISSUE. WE HAVE IN MIND (A) LONG TERM PROJECTED WORLDWIDE FOOD SHORTAGES, BASED ON FAO, USDA AND OTHER DATA, AND (B) THE CONGRESSIONAL REQUIREMENT STATED IN SECTION 103(A) THAT OUR ASSISTANCE BE INCREASINGLY CONCENTRATED ON COUNTRIES THAT MAKE LIMITED OFFICIAL USE

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EFFECTIVE USE OF SUCH ASSISTANCE, INCLUDING THEIR PERFORMANCE IN IMPROVING AGRICULTURAL OUTPUT AND NUTRITION AND REDUCING POPULATION GROWTH.

3. THIS ADMINISTRATION'S EMPHASIS THAT FOOD AND OTHER ASSISTANCE SERVE ALL DEVELOPMENT INTERESTS, TO WHICH POPULATION IS INTEGRALLY LINKED, REINFORCES THE NEED FOR THESE INSTRUCTIONS.

4. AS APPROPRIATE IN YOUR NORMAL CONTACTS WITH TOP LEADERSHIP OF HOST GOVERNMENT, YOU SHOULD DISCUSS NEED FOR COOPERATION OF THIRD WORLD COUNTRIES TO RESOLVE PRESSING GLOBAL PROBLEMS THAT AFFECT ALL NATIONS, INCLUDING RAPID POPULATION GROWTH AND INADEQUATE FOOD PRODUCTION. THE PRINCIPAL PURPOSES OF OUR ASSISTANCE PROGRAMS ARE TO MEET THE BASIC NEEDS OF THE POOR PEOPLE IN THE DEVELOPING WORLD AND TO GIVE THEM A CHANCE TO IMPROVE THEIR STANDARD OF LIVING BY THEIR OWN EFFORTS.

5. IN YOUR PRESENTATION, YOU SHOULD MAKE CLEAR THAT WE ARE NOT ATTEMPTING TO ESTABLISH A CONDITION FOR U.S. ASSISTANCE. ON OTHER HAND, PROJECTIONS OF FOOD/PRODUCTION TRENDS SUGGEST THAT U.S. AND OTHER MAJOR FOOD-EXPORTING COUNTRIES (OF WHICH THERE ARE ONLY FIVE: CANADA, AUSTRALIA, NEW ZEALAND, ARGENTINA AND THAILAND) AS WELL AS EEC WILL NOT BE ABLE IN THE LONG RUN TO MEET PROJECTED WORLD FOOD DEMAND. AS DETERMINED BY THE INTERNATIONAL FOOD POLICY RESEARCH INSTITUTE, POPULATION IN DEVELOPING COUNTRIES (EXCLUDING PEOPLE'S REPUBLIC OF CHINA AND OTHER ASIAN COMMUNIST

COUNTRIES) WILL EXCEED 2.5 BILLION BY 1985. OF THEM, 2.2 BILLION MAY WELL BE LIVING IN FOOD DEFICIT COUNTRIES, MAKING THE PRESENT PRECARIOUS SITUATION MUCH MORE ALARMING LIMITED OFFICIAL USE

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IN THE ABSENCE OF CORRECTIVE ACTIONS. IN ADDITION, THE LOGISTICS OF FOOD TRANSPORT AND STORAGE WILL BECOME AN INCREASINGLY DIFFICULT PROBLEM.

6. WE SUGGEST YOU MAKE POINT THAT, IN A SITUATION IN WHICH SUPPLIES MAY SIMPLY BE INADEQUATE TO MEET DEMANDS, PRUDENCE SUGGESTS THAT WE JOINTLY COOPERATE WITH FOOD-DEFICIT COUNTRIES TO EXPLORE WAYS IN WHICH THEIR DOMESTIC SUPPLY AND DEMAND CAN BE BROUGHT INTO BALANCE. EFFORTS TO INCREASE AGRICULTURAL PRODUCTION ARE A VITAL PART OF SUCH SOLUTION. WITHOUT CONTROL OF POPULATION GROWTH, HOWEVER, ANY SOLUTION IS TEMPORARY OR PARTIAL.

7. YOU SHOULD ADJUST YOUR PRESENTATION TO PARTICULAR SITUATION IN YOUR COUNTRY INCLUDING POPULATION/FAMILY PLANNING POLICIES AND PROGRAMS ALREADY BEING IMPLEMENTED.

8. WE WOULD LIKE TO HAVE A REPORT FROM YOU OF YOUR CONVERSATIONS, AND WE WOULD APPRECIATE ANY FURTHER SUGGESTIONS YOU MAY HAVE TO INCREASE THE EFFECTIVENESS OF OUR PROGRAMS IN THIS AREA BY JUNE 1, 1978. VANCE

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INFO OCT-01 AF-10 ARA-10 EUR-12 EA-10 NEA-11 ISO-00

SIG-03 /064 R

66011

DRAFTED BY OES/ENP/PO:LTLEE

APPROVED BY OES/CP:MGREEN

AF:WCHARROP

ARA/LA:JBUSHNELL

OES/ENP:DRKING

-----027191 051821Z /45

R 051520Z MAY 78

FM SECSTATE WASHDC

TO AMEMBASSY ALGIERS

AMEMBASSY BANJUL

AMEMBASSY BANGUI
AMEMBASSY ABIDJAN
AMEMBASSY BISSAU
AMEMBASSY BANGKOK
AMEMBASSY ANKARA
AMEMBASSY ASUNCION
AMEMBASSY BOGOTA
AMEMBASSY BRASILIA
AMEMBASSY BRIDGETOWN
AMEMBASSY COTONOU
AMEMBASSY BUJUMBURA
AMEMBASSY CARACAS
AMEMBASSY GABORONE
AMEMBASSY LILONGWE
AMEMBASSY LIBREVILLE
AMEMBASSY LAGOS
AMEMBASSY LOME
AMEMBASSY KATHMANDU
AMEMBASSY KIGALI
AMEMBASSY MANAGUA
AMEMBASSY MAPUTO
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AMEMBASSY MASERU
AMEMBASSY MEXICO
AMEMBASSY MONROVIA
AMEMBASSY MBABANE
AMEMBASSY NDJAMENA
AMEMBASSY NIAMEY
AMEMBASSY NAIROBI
AMEMBASSY NOUAKCHOTT
AMEMBASSY OUAGADOUGOU
AMEMBASSY PANAMA
AMEMBASSY PORT LOUIS
AMEMBASSY SANA
AMEMBASSY SAN JOSE
AMEMBASSY SAN SALVADOR
AMEMBASSY SANTIAGO
AMEMBASSY TAIPEI
AMEMBASSY YAOUNDE

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FOLLOWING REPEAT STATE 107370 ACTION KABUL DACCA LA PAZ SANTO

DOMINGO QUITO CAIRO ADDIS ABABA ACCRA GUATEMALA CONAKRY
GEORGETOWN PORT AU PRINCE TEGUCIGALPA NEW DELHI JAKARTA
KINGSTON AMMAN SEOUL BEIRUT BAMAKO RABAT ISLAMABAD MANILA
LISBON DAKAR FREETOWN MOGADISCIO COLOMBO KHARTOUM DAMASCUS

DAR ES SALAAM TUNIS KINSHASA LUSAKA LIMA APR 27.

QUOTELIMITED OFFICIAL USE STATE 107370

FOR THE AMBASSADOR FROM SEC VANCE AND ADMIN GILLIGAN

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MAKING MORE EFFECTIVE USE OF OUR FOOD ASSISTANCE IN
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